



Note to the File

Date: 25/04/2012

Project title: Mine Action and Weapons Control Capacity Development in Libya

Project number: N/A

Subject: Project EPAC/LPAC

Background:

In mid-January 2012, a SURGE mission for a Small Arms/Mine Action Expert was jointly organized between the UNDP CO and BCPR. Under the overall guidance of the UNDP Libya Country Director, the aim of the mission was to support UNDP Country Office in preparation of situation analysis, planning and coordination with regard to the circulation of illicit small arms and light weapons, distribution and circulation of other unexploded ordnance including mines. The mission included an examination of the size and nature of the problem, existing institutional arrangements, and current and planned response.

The nature of the mission, required the expert to build on the Country Office's previous engagement in mine action, "Capacity Building to Support the Libyan Demining Association and Libyan National Stakeholders in Mine Action Activities" (Project No. 00046505), through which the CO supported the national partners in the development of the first version of Libyan Mine Action Standards (LMAS), associated Standing Operating Procedures (SOPs), and a National Mine Action Strategic Plan. See attached final project report.

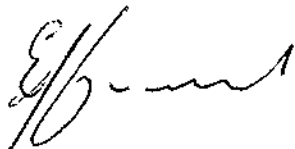
As a result of the mission, a draft Project Initiation Plan (PIP) was developed based on consultations with stakeholders. The draft PIP was reviewed by BCPR technical staff and RBAS, and benefitted from their suggestions and inputs. The BCPR Allocation Committee approved an allocation of 500,000USD for the draft PIP at a meeting on 29 February 2012.

On 05/04/2012 an LPAC meeting took place between UNDP and the Libyan Mine Action Centre (LMAC), where both parties agreed to the importance of starting the activities of the PIP as soon as the institutional status allows. See attached copy of the minutes of meeting.

On 08/04/2012 an EPAC email was sent to UNDP_Libya programme team for having their final comments incorporated into the PIP. "Copy of the email is attached"

Attached table clarifies the comments received from BCPR, RBAS, LMAC and the internal UNDP EPAC, and how they were responded to or incorporated into the PIP.

Against this background, the UNDP Libya Country Director is requesting approval for Direct Execution (DEX) of the PIP "attached", in order to proceed with the implementation of the agreed activities.

Name/Title	Signature
Eric Overvest Country Director UNDP Libya	

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Comment	Reaction
<p>1. <u>Overall comments:</u> Based on the information available in the PIP, there are two streams requiring immediate attention:</p> <ol style="list-style-type: none"> Building national capacity for MA and SALWs control programmes, and Addressing the immediate risk residual risk and the explosive remnants of war remediation, etc. <p>This is further underlined by the need for a smooth and seamless transition from the humanitarian recovery phase to the longer – term development phase.</p> <p>2. <u>SALW in the Work Plan:</u> In continuation of point 1 (above) the work plan has little focus on the important aspect of weapons control capacity development. This is not in consonance with the stated focus of the project as given in the PIP as follows "A particular focus of the project will be on providing support to enhance the programme management, including management of change and risk skills of the national counterparts responsible for the management of mine action and explosive safety activities in Libya, whilst also providing specialist advice on SALW control."</p> <p>3. <u>Training on Information systems:</u> The PIP clearly highlights the need to focus on 'Training and capacity development'. An important element missing in the training programme is that of Information Systems / Management, particularly related to GIS and database management.</p> <p>4. <u>Exit strategy and national elections (2012):</u> There needs to be some elaboration on a possible exit strategy and transitioning from the initial stage to the next. This becomes more critical in the face of upcoming national elections in mid-2012. Perhaps some contingency planning also needs to be done examining different possible scenarios that can emerge after the elections (and who the national counterparts in power could be).</p> <p>5. <u>Realistic time lines in AWP:</u> A re-examination of the timelines as given in the AWP particularly those in Output 1 needs to be done to assess if the timelines as given in the PIP are realistic.</p>	<ul style="list-style-type: none"> Two activities were accommodated in the AWP: <ul style="list-style-type: none"> 1.2 Conduct an initial capacity assessment, & develop a short term capacity building plan for LMAC, recommend short term policies, and development of internal guidelines. 1.8 Development of a geographical information system (GIS) to analyse and present Mine Action/ SALW Data, and enable better management of information. Exit Strategy was amended to read: <p>Exit Strategy post 2012 election: After the June 2012 elections, and before the end of the project, focus will be put on enabling the mandated Mine Action coordination agency to undertake the reformulation and implementation of the National Mine Action strategy. Similarly contributions will also be made to the formulation of the national SAWLS strategy. This targeted policy and institutional support would prepare for the exit strategy into a longer term developmental phase focusing on support to national strategies that will allow the national authorities to move from the humanitarian emergency phase to a the longer-term developmental phase.</p> AWP was revised.



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| <ul style="list-style-type: none">• Title page/Expected CP outcome: This project doesn't really "fit" under any of the current CP Outcomes, and so shouldn't list Outcome 1 here. Since it is outside of the CPD, this will have to be one of the case-by-case approvals done by the Administrator.• Expected outputs: This section seems to confuse outputs and outcomes generally. More clarity is needed in the definitions of the exact outputs which would be produced by the project within the one year of implementation, including which would be the counterpart institutions. Also, as in the previous PIP, it might be useful to have an outcome on resource mobilization, as this will be important for the scope and sustainability of a successor project. Baseline and targets (in AWP) could use some work, too.• Management arrangements: There needs to be a better articulation of the roles and responsibilities of the various actors. The chart alone is not enough. Particularly, the relationship between the Training Officer and the UNDP Country Office will be important to elaborate, including the person to whom the Training Officer would report. Since this PIP should be about building the capacity of the LMAC, it might be helpful to at least touch on the relationship between the Training Officer/JMACT and LMAC.• Monitoring: It is not certain whether it is envisioned for the Training Officer to produce QPRs; this would be important as one of the tools to ensure regular project monitoring. The relationship between the Phase I Review Report and the Phase I Review is not clear. Will the review produce the review report? Or would the review assess and validate the review report? While a BCPR evaluation and drafting support mission is mentioned, there is no provision for this in the PIP budget; has BCPR agreed to fund this mission from other sources? While it is great to see independent M+E included in the monitoring arrangements, there is also no provision for this within the budget; furthermore, this activity is foreseen for the second year of the project and, of course, a PIP is for one year only. | <ul style="list-style-type: none">• Outcome removed, however since the current CPD is being revised to accommodate the priorities of the transition, this project shall be accommodated under a specific outcome at a later stage.• Improved with more clarification on the expected outputs. Resource mobilisation has been included in TOR of Project Manager. Baselines and indicators were revised.• Management arrangements Improved by clarifying the roles and responsibilities of the project manager and his joint reporting relation to the country director and Head of JMACT. For LMAC, the incumbent is a service provider – Trainer.• A budget allocation has been earmarked for Evaluation. PIP time-frame has been amended. |
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<ul style="list-style-type: none">• Annual Work Plan: It is not clear when the training needs assessment would be conducted, and how we would be implementing a series of trainings (e.g., PRINCE 2, etc.) without this baseline. Also, is it not the case that GMS is not charged against TRAC3, but that ISS is? And finally, it might be a good idea to verify with the country office whether sufficient recovery of direct CO implementation costs has been factored into the project budget. (This was one of the ET decisions, in order to ensure that the "loan" from the strategic reserve is repaid.)	<ul style="list-style-type: none">• TNA will be implemented at the onset of the project. It will be complemented by the development of a corresponding CD strategy.
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